

# BENGKEL AKTA PERLINDUNGAN PEMBERI MAKLUMAT 2010

**“PERANAN NKRA DALAM MEMBANTERAS RASUAH”**

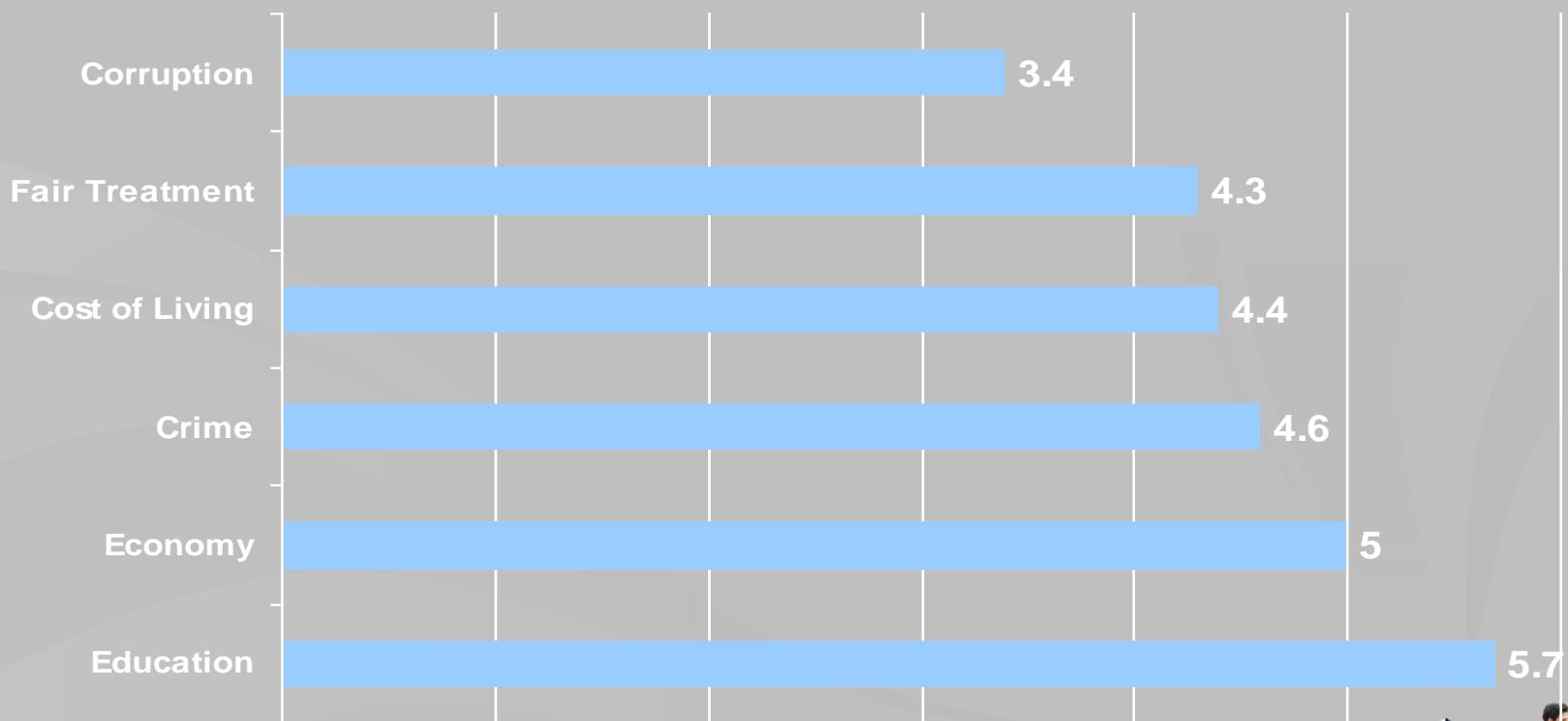


Shuhairoz Binti Mohamed Shukeri  
NKRA Membanteras Rasuah  
Jabatan Perdana Menteri

29 Mac 2016

# The March 2008 elections and the Barisan Nasional Public Perception Survey in Sept 2009 noted that Public is most dissatisfied on the issue of Corruption

"How satisfied or dissatisfied are you?" Scale of 1 to 10  
(10 = most satisfied; 1 = most dissatisfied)



# Corruption needs to be addressed immediately with BIG BOLD moves

## Case For Action

Public are demanding high profile arrest

Lower 2010 budget

Losing faith in due process

Declining competitiveness

## Description

- PKFZ and recent detailed allegations made in public looms large in people's minds and they expect high profile arrests and prosecution
- 67% of Malaysians said they were unconvinced with the Government's efforts to tackle corruption, calling their actions ineffective

- The 2010 budget is 13% lower than the previous year – the first budget which is lower than the previous year in 23 years
- To make the budget work, leakages from corruption must be addressed
- PEMUDAH estimated that corruption could cost Malaysia as much as RM10 billion a year – an amount equivalent to 1 or 2 per cent of GDP

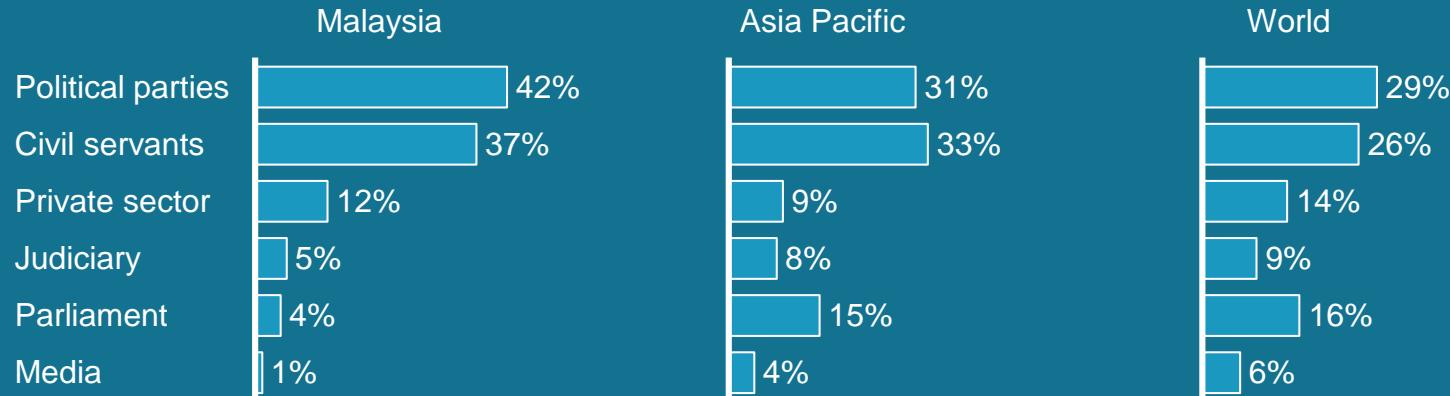
- Corruption has become a way of life in Malaysia – from petty bribery to grand corruption involving those in power
- Judiciary, regulatory and enforcement agencies are perceived to be tainted with corruption

- Quality of leaders due to money politics
- Government contracts are not given based on capabilities hence eroding competitiveness
- Malaysia's Global Competitiveness Index has fallen over the years (2009:24; 2008:21)

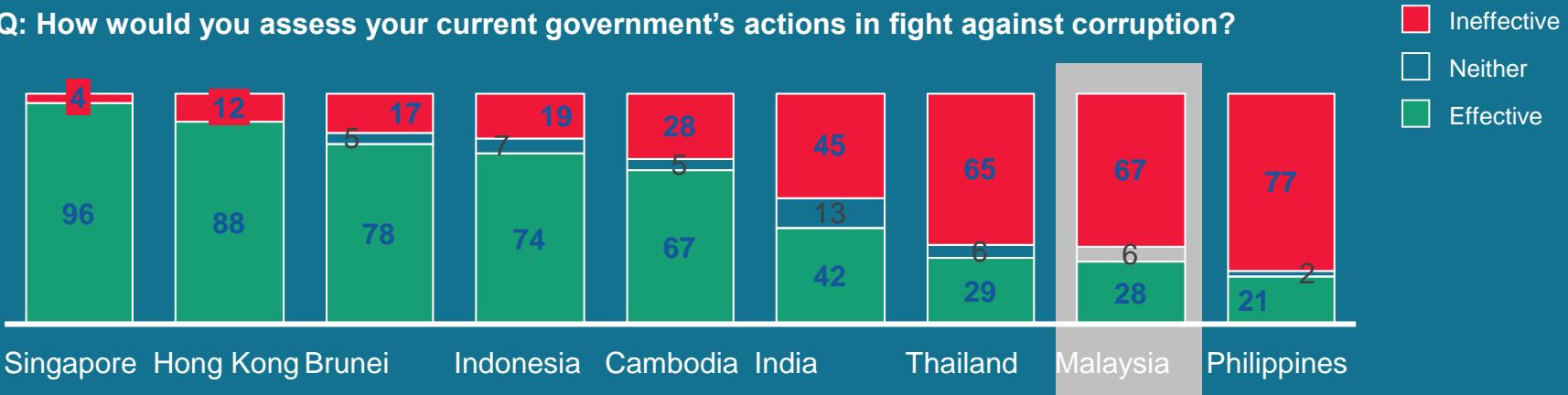


# The public perceives that corruption most affects political parties and the civil service, and that government has been ineffective in fighting it

**Q: Which of these six sectors/ organizations would you consider to be most affected by corruption?**



**Q: How would you assess your current government's actions in fight against corruption?**



# Bagi mencapai aspirasi NKRA, 3 kunci utama perlu ditangani

## Aspirasi Memerangi Rasuah

Memerangi gejala rasuah melalui penguatkuasaan dan pematuhan  
 Meningkatkan kepercayaan rakyat terhadap integriti kerajaan dan perkhidmatan awam  
 Meningkatkan ketelusan bagi memperbaiki skor Malaysia di dalam Corruption Perception Index (CPI)

**RASUAH = KUASA + BUDI BICARA – AKAUNTABILITI – KETELUSAN**

Sub  
NKRA

### PENGAWALSELIAAN/ PENGUATKUASAAN UNDANG-UNDANG

- Mengembalikan kepercayaan rakyat terhadap agensi Penguatkuasa.
- Meningkatkan persaingan Malaysia sebagai satu platform perniagaan.

### PEROLEHAN KERAJAAN

- Mengurangkan ketirisan dalam dana yang diperuntukkan untuk pembangunan dan operasi nasional.
- Memastikan keadilan dalam pemberian kontrak

### RASUAH TERANCANG

- Mencegah penyalahgunaan kuasa dan sumber awam oleh ahli Politik dan Pegawai Kanan Kerajaan.
- Meningkatkan penyampaian keadilan terhadap rasuah.

Integriti Perkhidmatan Awam

Rangkakerja Perundangan dan Peraturan

Penyiasatan, Pendakwaan dan Penghukuman

# Reformasi Anti-Rasuah ini dipandu oleh rangka kerja dari atas ke bawah dan dari bawah ke atas...

## Rangka Kerja dari Atas ke Bawah



- Memiliki **komitmen yang kuat** iaitu '**Sifar Toleransi**' untuk rasuah
  - Tiada campur tangan politik dalam pentadbiran awam

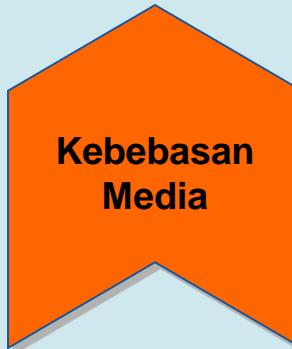


- '**Checks and balance**' (**semak dan imbang**) untuk menegakkan **kebebasan** kehakiman, undang-undang dan institusi penguatkuasa undang-undang



- **Kecekapan dan keberkesanan** Agensi Penguatkuasaan Undang-Undang
- **Ketelusan dan akauntabiliti** dalam pentadbiran awam, politik dan sektor perniagaan

## Rangka Kerja dari Bawah ke Atas



- Membenarkan **capaian kepada informasi** bagi mempromosikan penelitian orang awam.
  - Meningkatkan kesedaran terhadap hak orang awam



- Sistem dan proses yang komprehensif dan kuat akan memastikan **check and balance**
- Membudayakan budaya unggul dan integriti



- **Suara kuat Rakyat** untuk menyokong serta mendorong perubahan yang positif
- *Bertindak sebagai 'watchdog' 'Pemerhati'* bagi memastikan *tadbir urus baik*
- **Melapor** amalan-amalan jenayah dan membantu siasatan

# 27 inisiatif NKRA Rasuah...

## PENGUATKUASAAN DAN PENGAWALSELIAAN

- 1 Memperkuatkan dan memperkasakan Unit Pematuhan
- 2 Mewujudkan sebuah agensi yang menguruskan harta rampasan
- 3 Memantapkan Sistem Pusingan Kerja (*Hot Job Rotation*)
- 4 Mengurangkan budi bicara melalui automasi
- 5 Jadual Liga Prestasi bagi semua Pihak Berkuasa Tempatan (PBT)
- 6 Pertukaran kakitangan PBT
- 7 Meningkatkan akauntabiliti PBT dan ahli majlis
- 8 Mengurangkan karenah birokrasi dalam agensi penguatkuasa
- 9 Meningkatkan kesedaran orang awam terhadap sebarang pindaan atau kewujudan undang-undang dan prosedur baru

## PEROLEHAN KERAJAAN

- 1 Portal MyProcurement & Portal MyPartnership
- 2 Menentukan parameter surat sokongan
- 3 Latihan untuk pegawai-pegawai perolehan
- 4 Integrity Pact
- 5 Perbezaan antara perolehan dan penswastaan / kerjasama awam swasta
- 6 Kaji semula rundigan harga dalam perolehan (Modul Kajian Pasaran)
- 7 Meningkatkan keupayaan teknikal dengan mewujudkan Jawatankuasa Standard dan Kos di setiap Kementerian dan Agensi

## RASUAH BESAR

- 1 Melaksanakan Akta Perlindungan Pemberi Maklumat
- 2 Membangunkan Pangkalan Data Pesalah Rasuah
- 3 Menyelesaikan perbicaraan kes rasuah dalam tempoh setahun
- 4 Menguatkuasakan hukuman yang lebih berat
- 5 Keupayaan SPRM mengakses kepada Pangkalan Data Pengisytiharaan Harta
- 6 Penghargaan dan Pengiktirafan kepada penjawat awam yang melaporkan tawaran rasuah
- 7 Pembiayaan Politik
- 8 Pembahagian kuasa yang jelas di antara Menteri dan KSU
- 9 Pewujudan pelantikan pegawai politik secara rasmi
- 10 Meningkatkan kredibiliti dan Integriti Media
- 11 Memperkuatkan kebebasan institusi utama

Siap

Sedang Berjalan

Diperkemaskan ke GTP 2.0

# DI Antara Pencapaian Utama NKRA Membanteras Rasuah

- 
- Pencapaian** :-
- 1. Penyelesaian perbicaraan kes rasuah dalam tempoh 1 tahun – 14 Mahkamah Sesyen Khas Jenayah Rasuah telah ditubuhkan dan telah mula beroperasi pada 16 Feb 2011.
  - 2. Pangkalan Data Pesalah Rasuah telah diwujudkan di web portal SPRM bermula pada 4 Mac 2010. Data pesalah telah dimuat naik dan boleh diakses melalui [www.sprm.gov.my](http://www.sprm.gov.my)
  - 5. Penubuhan Unit Pematuhan di kesemua agensi Penguatkuasaan utama negara iaitu PDRM, JPJ, SPRM, KDRM dan Imigresen.
  - 6. Akta Perlindungan Pemberi Maklumat 2010 telah mula berkuatkuasa pada 15 Disember 2010.

- 3. Lebih 500 Corporate Integrity Pledge (CIP) agensi penandatangan telah dimuat naik ke portal cism.my sehingga Disember 2016.
- 4. Pelaksanaan Integrity Pact – satu pekeliling telah dikeluarkan untuk garispanduan pelaksanaan integrity pact ke atas semua kontrak Kerajaan. Melibatkan kontrak Kerajaan mencelah RM6Bil.

- 7. Paparan perincian Kontrak Perolehan Kerajaan dan penswastaan melalui portal My Procurement Portal & MyPartnership (dirasmikan pada 1 Apr dan 25 Sept 2010)
- 8. Pengiktirafan kepada penjawat awam yang melaporkan perlakuan rasuah. Pekeliling berkenaan telah dikeluarkan pada 1 Jun 2011.



# Whistle blower protection framework

## Overview of Initiatives

### Case for action

- The objective of this initiative is to determine and recognizes the need for a law/ legislation to promote whistle blower and to publicly educate on whistle blower ethic

### Proposed solution

- The idea to enact a Whistle Blowers Protection Act in Malaysia shall contribute to greater transparency in the delivery system in order to battle corruption, mischief, wrongdoing and many other unethical manners

### Intended outcomes

- The proposed whistleblowers protection law should be able to cover both the public and private sector, in ensuring that the Government's effort and the lawmakers' intention to combat corruption and wrongdoings within organisations are effectively tackled at both the public and private sector

## Critical Success Factors

### Potential risks or challenges

- The introduction of a Whistleblowers Protection Act will supplement and complement the MACCA and other written laws and guidelines or orders to eradicate corruption

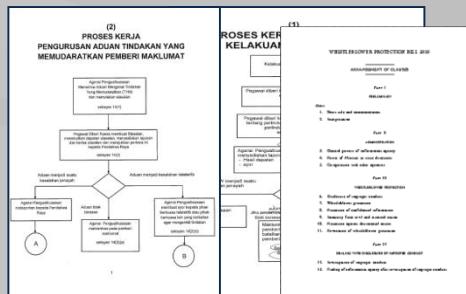
### Resource requirement

- The AGC teams shall consist of competent group members in term of legal expertise, enforcement, etc

# Akta Perlindungan Pemberi Maklumat 2010 telah diluluskan dan Dikuatkuasakan pada 15 Disember 2010

DMO NKRA &  
PEMANDU membantu  
BHEUU mengadakan  
bengkel penyediaan  
SOP.

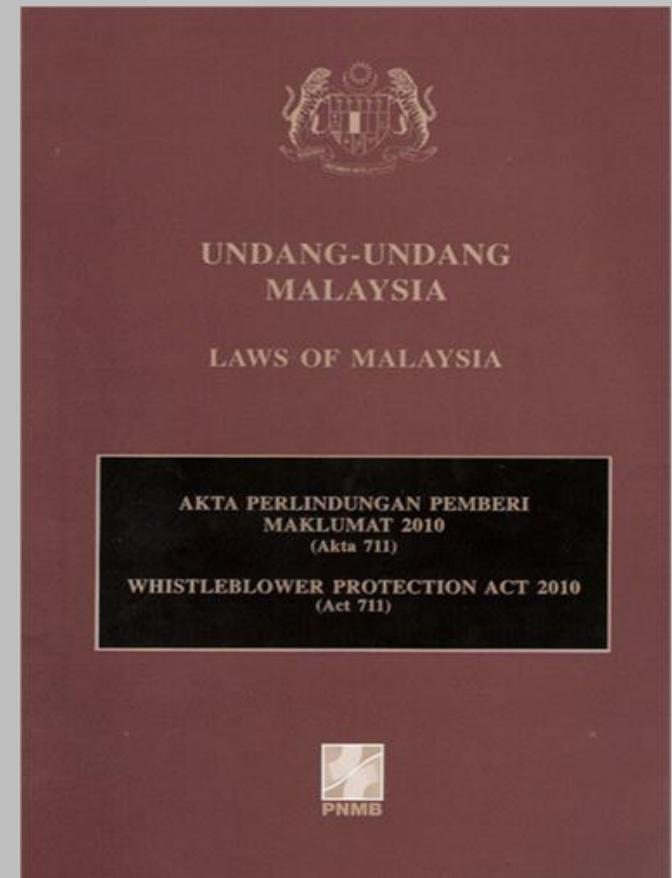
Dengan kerjasama  
AGC



Input dari agensi



Whistleblower Act 2010



# **MENANGANI PEMBERI MAKLUMAT**



## **Corroborate Information given by the WB**

- Menguatkan maklumat yang diberikan oleh PM bagi membuktikan ketepatannya dan bagi mengurangkan atau menghapuskan keperluan kepada testimoni, atau untuk pengesahan “maklumat diterima daripada sumber yang boleh dipercayai” di mahkamah.



## **UNCAC Article 37**

### **Cooperation with law enforcement authorities**

- 1. Each State Party shall take appropriate measures to encourage persons who participate or who have participated in the commission of a corruption offence to supply information useful to competent authorities for investigative and evidentiary purposes and to provide factual, specific help to competent authorities that may contribute to depriving offenders of the proceeds of crime and to recovering such proceeds.



- 2. Each State Party shall consider providing for the possibility, in appropriate cases, *of mitigating punishment* of an accused person who provides substantial cooperation in the investigation or prosecution of an offence established in accordance with this Convention.



- 3. Each State Party shall consider providing for the possibility, in accordance with fundamental principles of its domestic law, of *granting immunity from prosecution* to a person who provides substantial cooperation in the *investigation or prosecution* of an offence established in accordance with this Convention.



# Concerns over Whistle blowers

- Using WBs who are criminals and closely involved with criminals may lead to inappropriate relationships between the WBs and those managing them. Can corrupt the officer easily.
- There is the danger that the WB will obtain information from law enforcement and share that with a criminal group.



# Concerns over WB

- Being a WB may significantly increase a person's risk of getting detrimental actions.
- Keeping the identity of a WB's secret is essential.
- Offenders are likely to keep detailed information on their criminal associates and victims. That knowledge could make it more difficult to protect the WB.
- WB have a range of motivations for providing information. Know what they are! And be prepared to continuously question/assess the WB's motivation.



# **Reward and recognition:**

- To encourage public officers /civil servants who are offered a bribe but refused it to come forward to report .
- A scheme is being proposed to reward public officers with an amount of money, after a conviction is secured, stemming from their report.



# Informants in the UK: A Valuable Service?

- UK police forces paid more than £6m last year to people with information on criminal activity
- The Met Police (New Scotland Yard) spent most at £1.86m
- Manchester Police at £329,497
- West Midlands Police = £291,780
- Kent Constabulary = £222,578
- Strathclyde Police = £221,598
- Northumbria Police = £ 191,652
- Most informants earned from £50 to £2,000
- A few received more than £100,000.

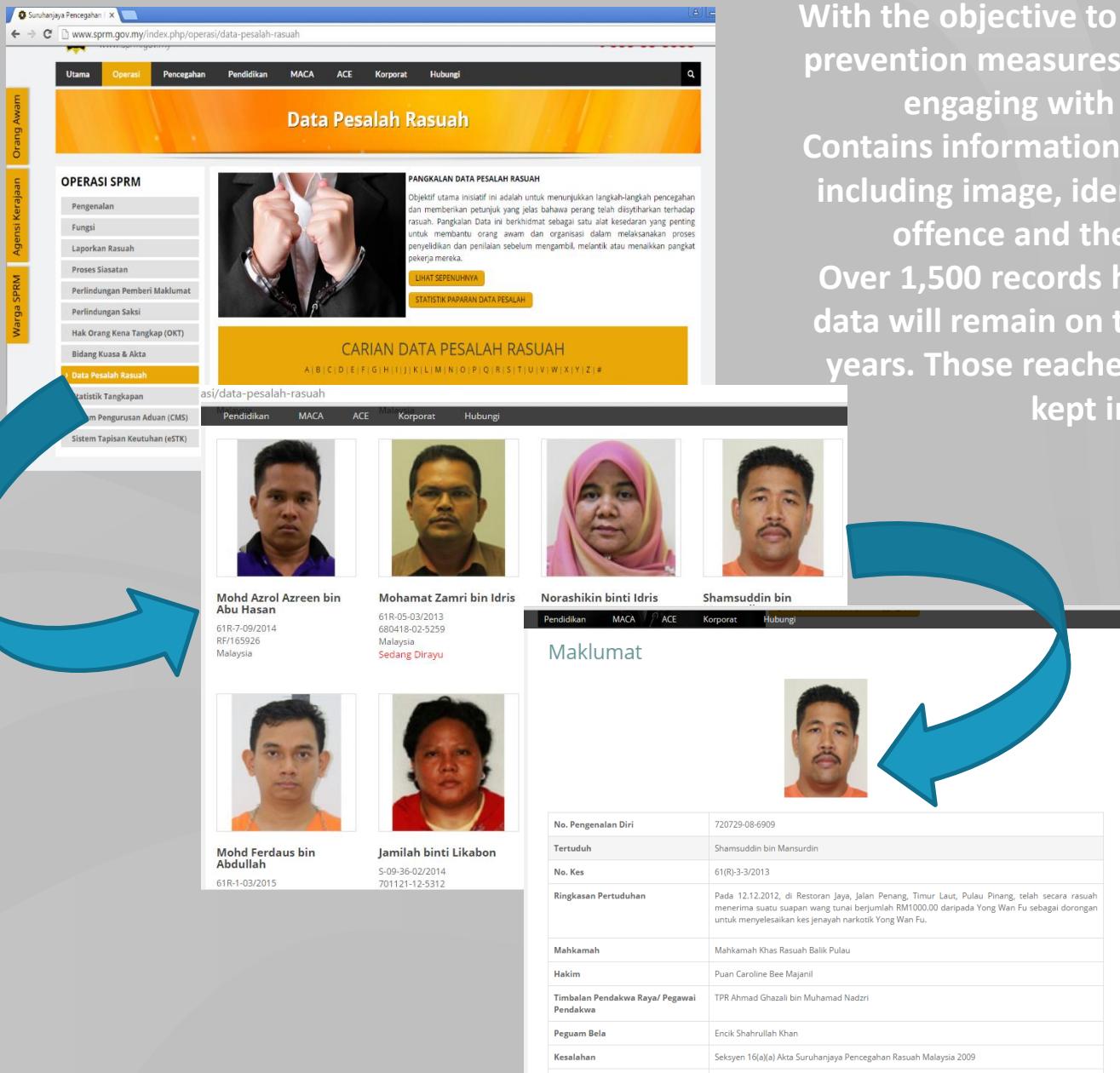


# TERIMA KASIH



# SIDE POCKET

## 4. Monitor Corruption Offender Database



The screenshot shows the SPRM Data Pesalah Rasuah website. The top navigation bar includes links for Utama, Operasi, Pencegahan, Pendidikan, MACA, ACE, Korporat, and Hubungi. A vertical sidebar on the left lists categories such as Operasi SPRM (Pengenalan, Fungsi, Laporan Rasuah, Proses Siasatan, Perlindungan Pemberi Maklumat, Perlindungan Saksi, Hak Orang Kena Tangkap (OKT), Bidang Kuasa & Akta, Data Pesalah Rasuah, Statistik Tangkapan, Aplikasi Pengurusan Aduan (CMS), and Sistem Tapisan Keutuhan (eSTK)). A large blue curved arrow points from the sidebar towards the main content area.

The main content area features a banner with the text "PANGKALAN DATA PESALAH RASUAH" and a photo of a person in handcuffs. Below it is a search bar labeled "CARIAN DATA PESALAH RASUAH" with an alpha-numeric input field and a "CARI" button. A section titled "Maklumat" displays five offender profiles:

- Mohd Azrol Azreen bin Abu Hasan (61R-7-09/2014, RF/165926, Malaysia)
- Mohamat Zamri bin Idris (61R-05/03/2013, 680418-02-5259, Malaysia Sedang Dirayu)
- Norashikin binti Idris
- Shamsuddin bin
- Mohd Ferdaus bin Abdullah (61R-1-03/2015)
- Jamilah binti Likabon (S-09-36-02/2014, 701121-12-5312)

A second blue curved arrow points from the offender profiles towards a detailed offender profile for Shamsuddin bin Mansurdin.

No. Pengenal Dirij	720729-08-6909
Tertuduh	Shamsuddin bin Mansurdin
No. Kes	61(R)-3-3/2013
Ringkasan Pertuduhan	Pada 12.12.2012, di Restoran Jaya, Jalan Penang, Timur Laut, Pulau Pinang, telah secara rasuah menerima suatu suspan warg tunai berjumlah RM1000.00 deripada Yong Wan Fu sebagai dorongan untuk menyelakutan kes jenayah narkotik Yong Wan Fu.
Mahkamah	Mahkamah Khas Rasuah Balik Pulau
Hakim	Puan Caroline Bee Majanil
Timbalan Pendakwa Raya/ Pegawai Pendakwa	TPR Ahmad Ghazali bin Muhamad Nadzri
Pegum Bela	Enrick Shahrukh Khan
Kesalahan	Seksyen 16(a)(a) Akta Suruhanjaya Pencegahan Rasuah Malaysia 2009

With the objective to create awareness and as prevention measures to stop individuals from engaging with corrupt practices.

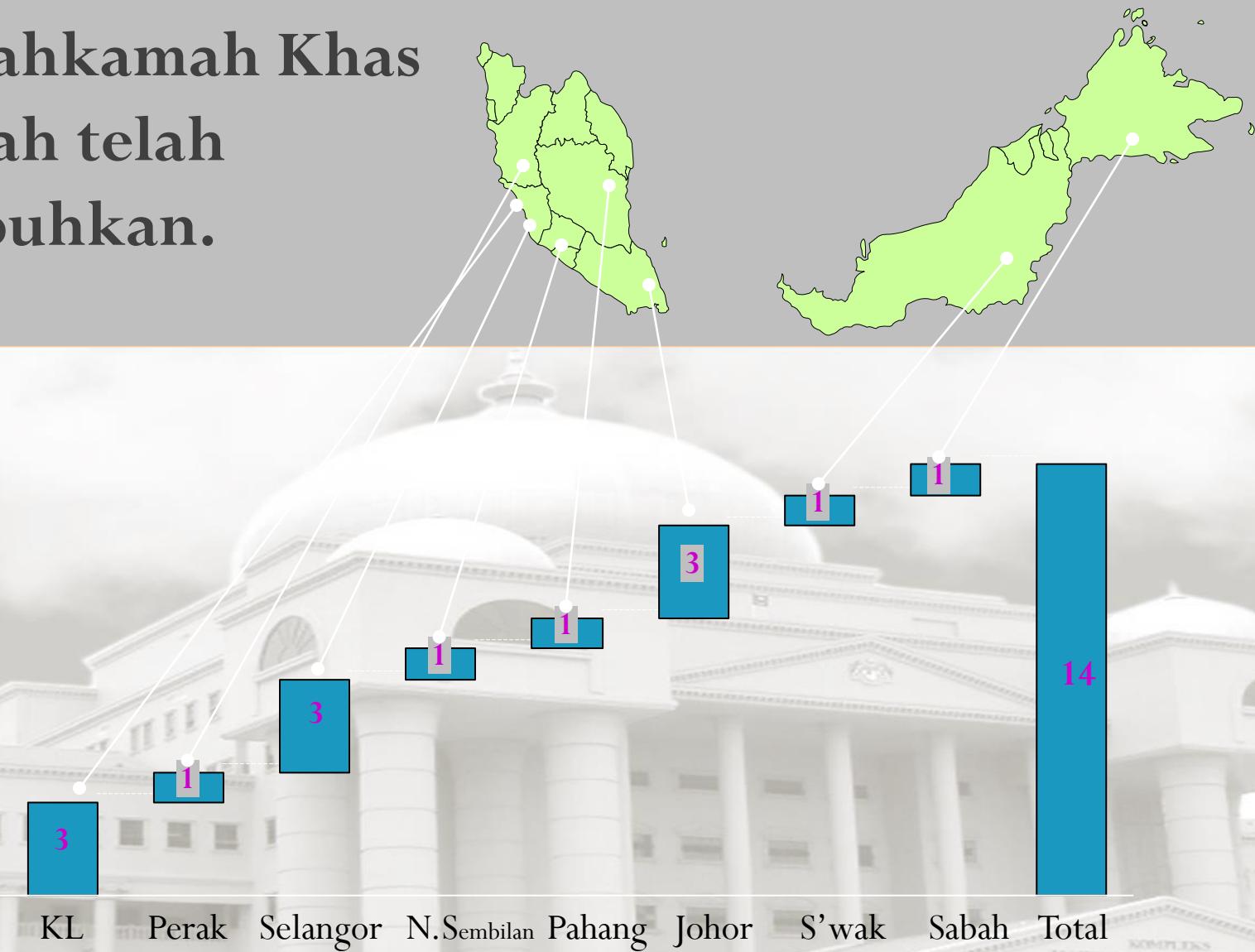
Contains information on corruption offenders including image, identity card no., details of offence and the penalty imposed.

Over 1,500 records had been published and data will remain on the website for three (3) years. Those reached maturity date will be kept in archive.

**Achievement:**  
**Database currently utilize by the US Embassy for visa issuance and by the Financial institutions as well as other organizations as a due diligence process for the purpose of recruiting and promotions.**



# 14 Mahkamah Khas Rasuah telah ditubuhkan.



# Langkah-langkah telah diambil untuk menubuhkan Unit Pematuhan

\* Setiap agensi penguatkuasa telah menghantar seorang pegawai untuk dilatih dan ditauliahkan sebagai Pegawai Integriti Bertauliah (CeIO) yang telah berlangsung sejak Julai 2010.

- Agensi-agensi telah bersedia untuk menubuhkan Unit Pematuhan di agensi masing-masing.
- Antara fungsi unit ini adalah untuk mengenalpasti pegawai yang terlibat dgn rasuah, menyemak prosidur jabatan bagi mengurangkan karenah birokrasi dan untuk memastikan pematuhan.
- Latihan ‘Integrity Testing’ telah dilaksanakan dan dihadiri oleh pegawai-pegawai daripada Unit Pematuhan di agensi tersebut.

Hubungan Kerjasama



# Inisiatif untuk mengiktiraf penjawat awam yang melaporkan perlakuan rasuah

